

MODULE 17

FIELD AND LOCAL GOVERNMENT COORDINATION

MODULE OVERVIEW

- **Local EOCs and DOCs in California**
- **Local EOC relationship with Unified and Area Command**
- **Field and local EOC interface and coordination**



FIVE SEMS LEVELS

State Level

Region Level

**Operational Area
Level**

**Local Government
Level**

Field Level

TYPES OF LOCAL GOVERNMENTS AS DEFINED IN SEMS

- **Cities**
- **Counties**
- **City and county (San Francisco)**
- **Special districts**



RESPONSIBILITIES OF CITIES IN EMERGENCIES

- Provide competent and coordinated emergency response activity within the city boundaries
- Services may be provided by the city or by contract with other agencies



**City Government
Center**

RESPONSIBILITIES OF COUNTY GOVERNMENT IN EMERGENCIES

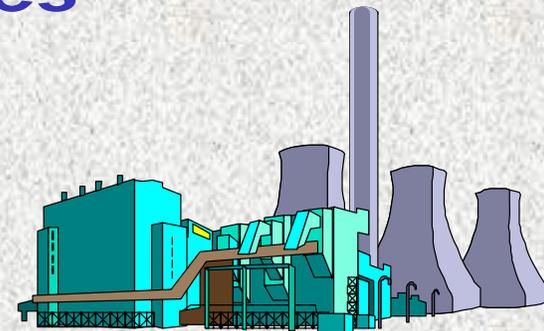
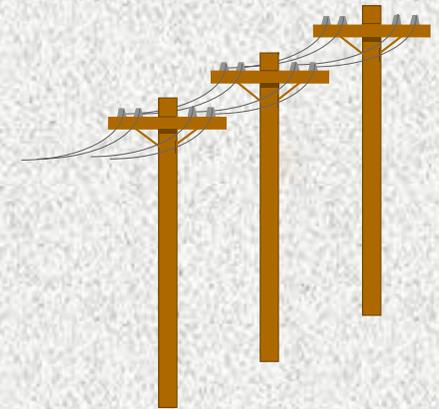
- Provide competent and coordinated emergency response activity within the unincorporated areas



Counties also may provide contract services to cities

RESPONSIBILITIES OF SPECIAL DISTRICTS IN EMERGENCIES

- Provide competent and coordinated emergency response activity within their district or service area boundaries, and for their own personnel and facilities
- Ensure coordination with other local governments



ALL LOCAL GOVERNMENTS MUST...

- **Coordinate with other local governments**
- **Coordinate with the field response level as required**

ALL LOCAL GOVERNMENTS MUST...

- **Coordinate with the operational area level**
- **Provide mutual aid within their capabilities**

EMERGENCY OPERATIONS CENTER DEFINED

- A location from which centralized emergency management can be performed



**City Government
Center**

EOC ACTIVATION

- **When field response agencies need support**
- **To facilitate multi-agency coordination**
- **Requires effective communication from the Incident Commander**

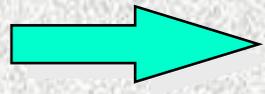
LOCAL GOVERNMENT EOCs

- The central point for all the jurisdiction's emergency operations
- Provides for information gathering and dissemination
- Coordinates with other local governments and the operational area

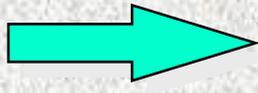


**SEMS
management
function**

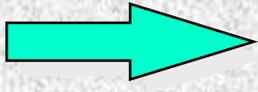
FIVE SEMS FUNCTIONS IN THE EOC



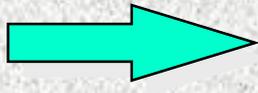
Management



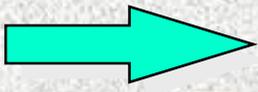
Operations



Planning/Intelligence

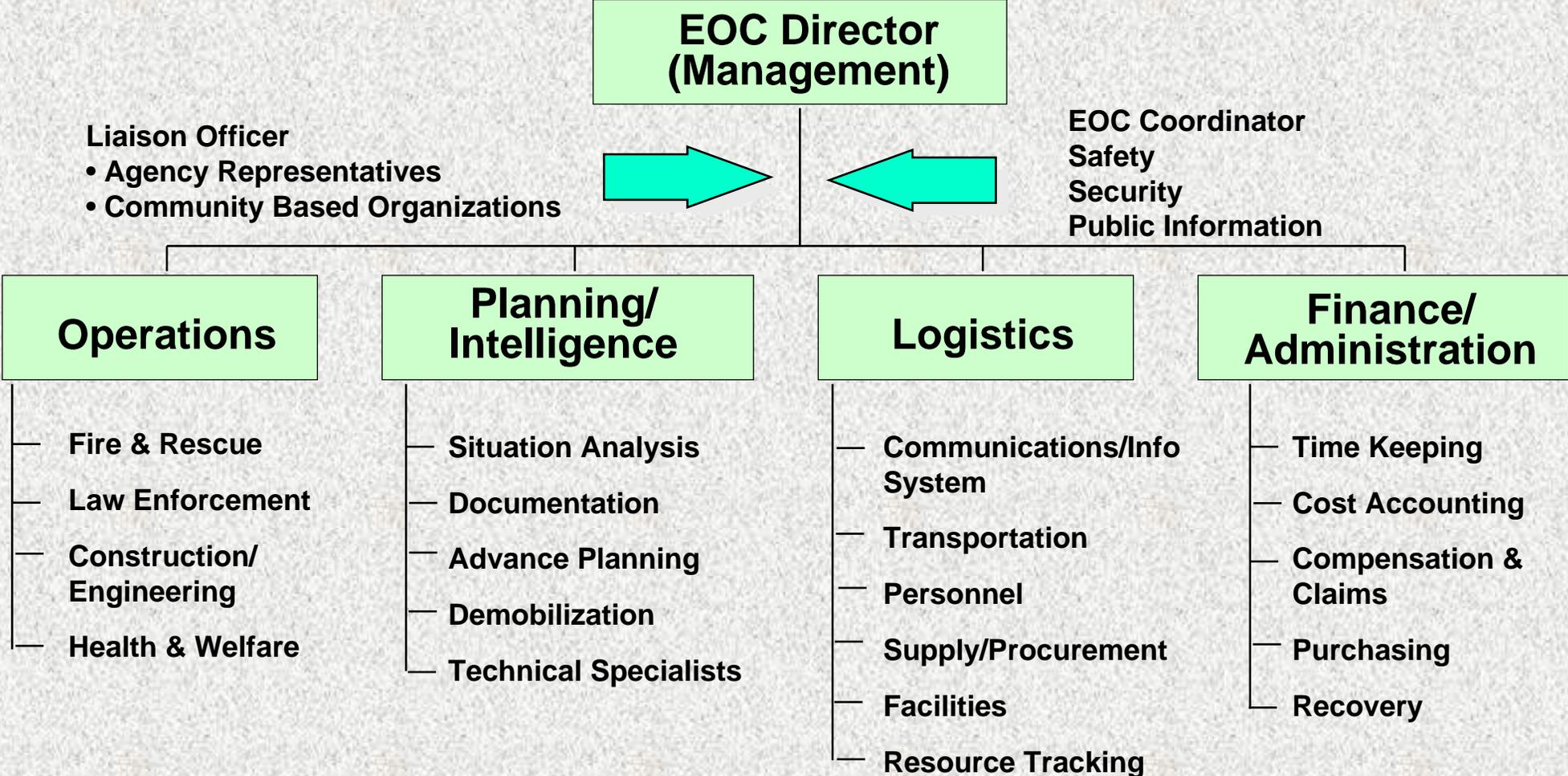


Logistics

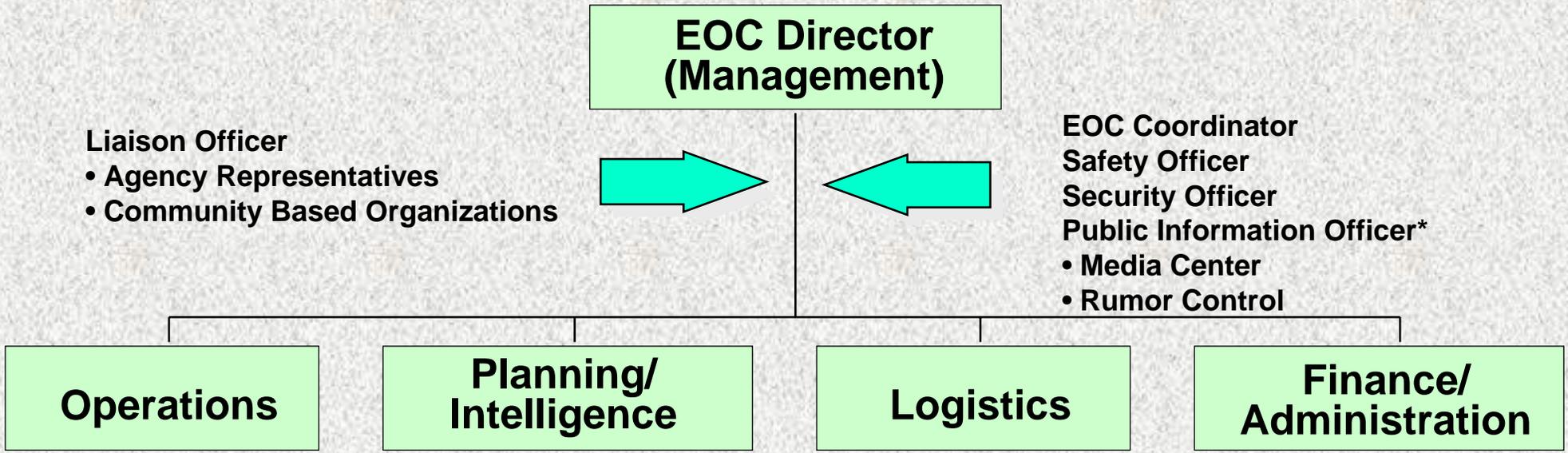


Finance/Administration

SMALL LOCAL GOVERNMENT EOC ORGANIZATION:



LARGE LOCAL GOVERNMENT EOC ORGANIZATION:



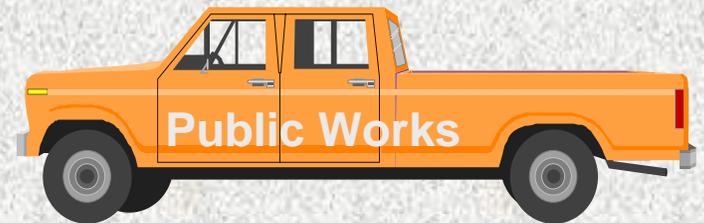
(Refer to the example in your participant reference manual)

Note the following:

- Expanded public information function
- Increased activity in all sections
- Possible need for a Deputy Operations Chief to ensure manageable span of control

DEPARTMENT OPERATIONS CENTER (DOC) DEFINED

- Facility used by a distinct discipline (fire, police, public works, health dept., etc.) for centralized management of that specific discipline's emergency response
- DOCs may be used at all SEMS levels above the field level



SEMS IN THE DOC

- **Must utilize the five primary SEMS functions:**
 - ❖ **Management**
 - ❖ **Operations**
 - ❖ **Planning/Intelligence**
 - ❖ **Logistics**
 - ❖ **Finance/Administration**

SEMS IN THE DOC

- In small department DOCs, the five functions may be performed by a single person or very few persons; while large departments may have very complex organizations with fully staffed sections, branches and units

SYSTEM/PROCESS COMPARISON TABLE

SYSTEM / PROCESS	DESCRIPTION
INCIDENT COMMAND SYSTEM (ICS)	The Management System Used to Direct All Incident Operations. The Incident Commander is Located at an Incident Command Post at the Incident Scene.
UNIFIED COMMAND (UC)	An Application of ICS Used When There is More than One Agency With Incident Jurisdiction. Agencies Work Together Through Their Designated Incident Commanders at a Single ICP to Establish a Common Set of Objectives and a Single Incident Action Plan.

SYSTEM/PROCESS COMPARISON TABLE

SYSTEM / PROCESS	DESCRIPTION
<p data-bbox="275 537 722 837">AREA COMMAND UNIFIED AREA COMMAND (AC)</p>	<p data-bbox="825 463 1822 1265">Established as Necessary to Provide Command Authority and Coordination for Two or More Incidents in Close Proximity. Area Command Works Directly With Incident Commanders. Area Command Becomes Unified Area Command When Incidents are Multi-Jurisdictional. Area Command May be Established at an EOC Facility or at Some Other Location Other than an Incident Command Post.</p>

SYSTEM/PROCESS COMPARISON TABLE

System / Process	Description
Inter-Agency Coordination Groups (IACG)	Often Used as an Ad-Hoc Activity to Coordinate Support Between Agencies or Jurisdictions on Specific Issues. IACGs are Normally Established Within EOCs but may be Located at Other Facilities. Interagency Coordination is an Integral Part of ICS and EOC Operations at All SEMS Levels.
EMERGENCY OPERATIONS CENTER (EOC)	EOCs Are Used in Varying Ways at All Levels of Government and With Private Industry to Provide Coordination, Direction and Control During Emergencies. Also called Expanded Dispatch, Emergency Command and Control Centers, etc. An EOC at a department level is called a DOC.

MULTI-AGENCY COORDINATION SYSTEM AND INTER-AGENCY COORDINATION DEFINED

**Multi-agency
Coordination
System**

/s

A term utilized by California fire services to define the process for determining resource priorities in large-scale fire operations. This process is also referred to as *MACS*.

**Inter-agency
Coordination**

/s

An activity used at all SEMS levels to coordinate support to emergencies between agencies within a jurisdiction or between jurisdictions

INTER-AGENCY COORDINATION IN THE EOC

- **Focuses on the need for departments and agencies to truly work together**
- **Outside agency representatives participate in EOC activity**
- **Telecommunications accomplishes coordination with agencies not represented in the EOC**

INTER-AGENCY COORDINATION IN THE EOC

- **Incident action planning is an important focus for inter-agency coordination**
- **The general staff may convene meetings for inter-agency coordination purposes**

INTER-AGENCY COORDINATION GROUPS

- Formed as needed to focus on special tasks or issues
- May function within the EOC or at another location as an extension of an EOC function
- Operate primarily within EOCs at the local government, operational area, and region levels



FIELD-TO-LOCAL GOVERNMENT COORDINATION REQUIREMENT

- **Coordination and communications must be established with Incident Commanders, either:**
 - ❖ **Through Department Operations Centers (DOCs) to the EOC, or**
 - ❖ **Directly between Incident Commanders and the EOC**

FIELD-TO-LOCAL GOVERNMENT COORDINATION REQUIREMENT

- Coordination and communications must be established between the Local Government EOC when activated, and **ANY** state or local emergency response agency having jurisdiction at an incident within the local government's boundaries

LINKAGES BETWEEN THE INCIDENT AND LOCAL GOVERNMENT LEVEL



(DOC has agency level command authority)



(EOC role is similar to Area Command)

UNIFIED COMMAND

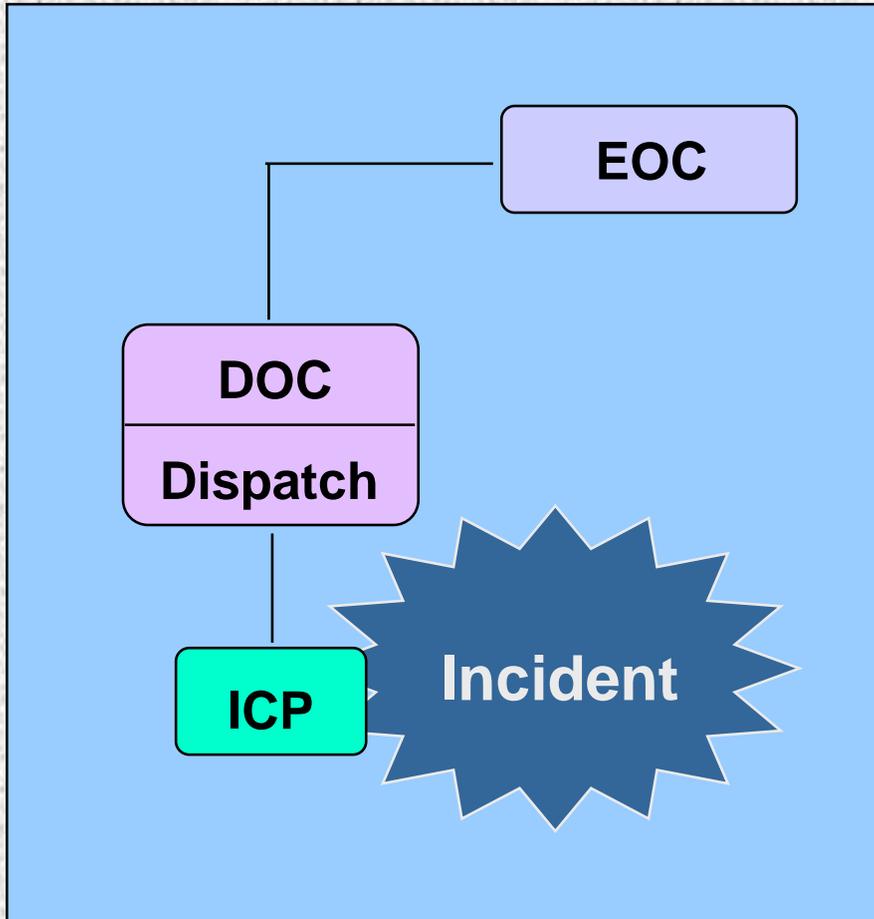
- **Interaction relating to policy and authority:**
 - ❖ **Incident Commanders will maintain communications with their respective department or agency. Each Incident Commander will receive an appropriate delegation of authority to govern the agency's relations and activity at the incident**

UNIFIED COMMAND

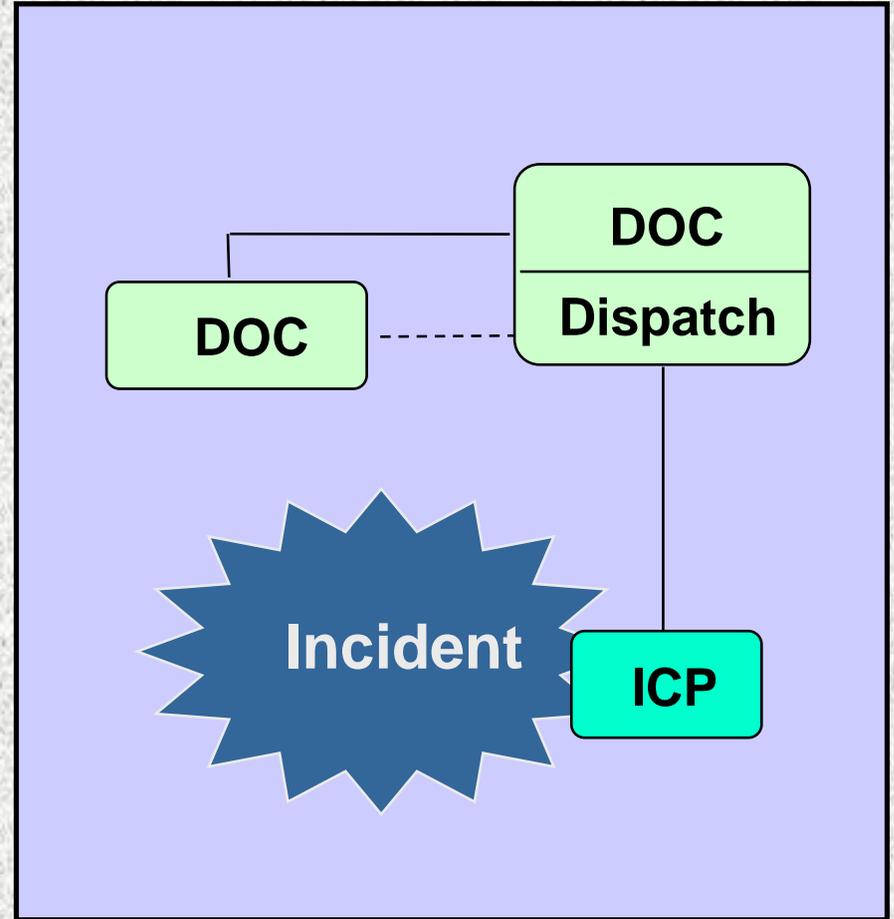
- **Interaction relating to resource ordering:**
 - ❖ **Determined by the policies of the agencies, disciplines involved, and resource requirements of the incident**
 - ❖ **Single point resource ordering is the preferred method**

SINGLE JURISDICTION -SINGLE INCIDENT SITUATION

Example A

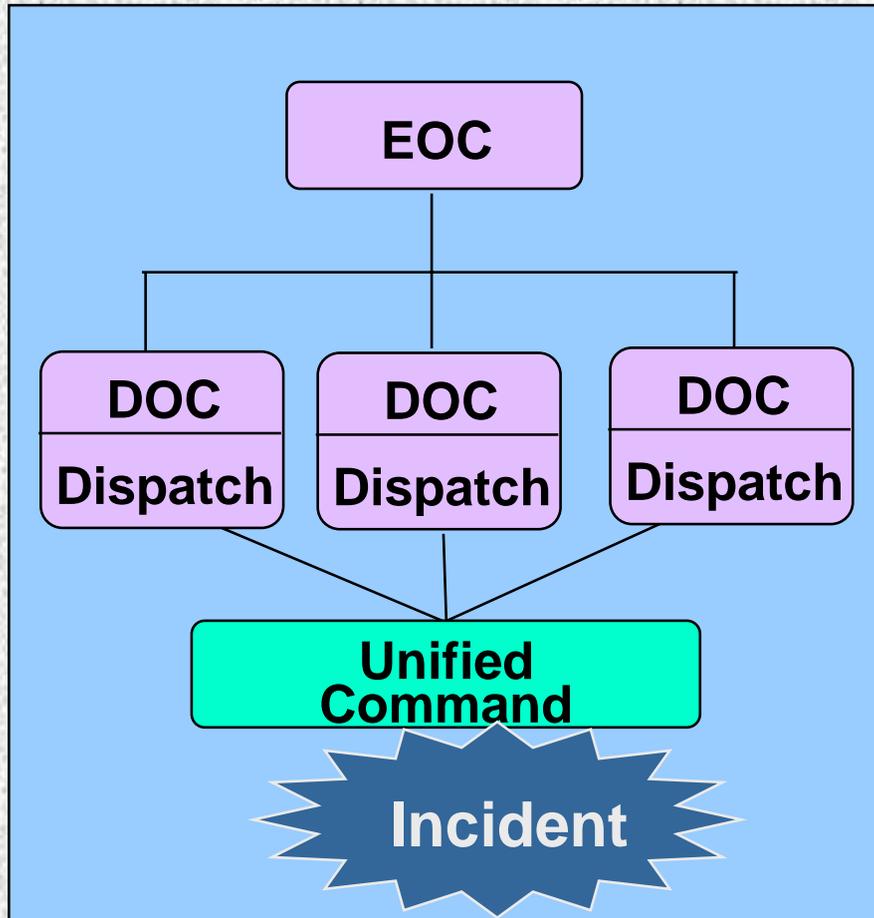


Example B

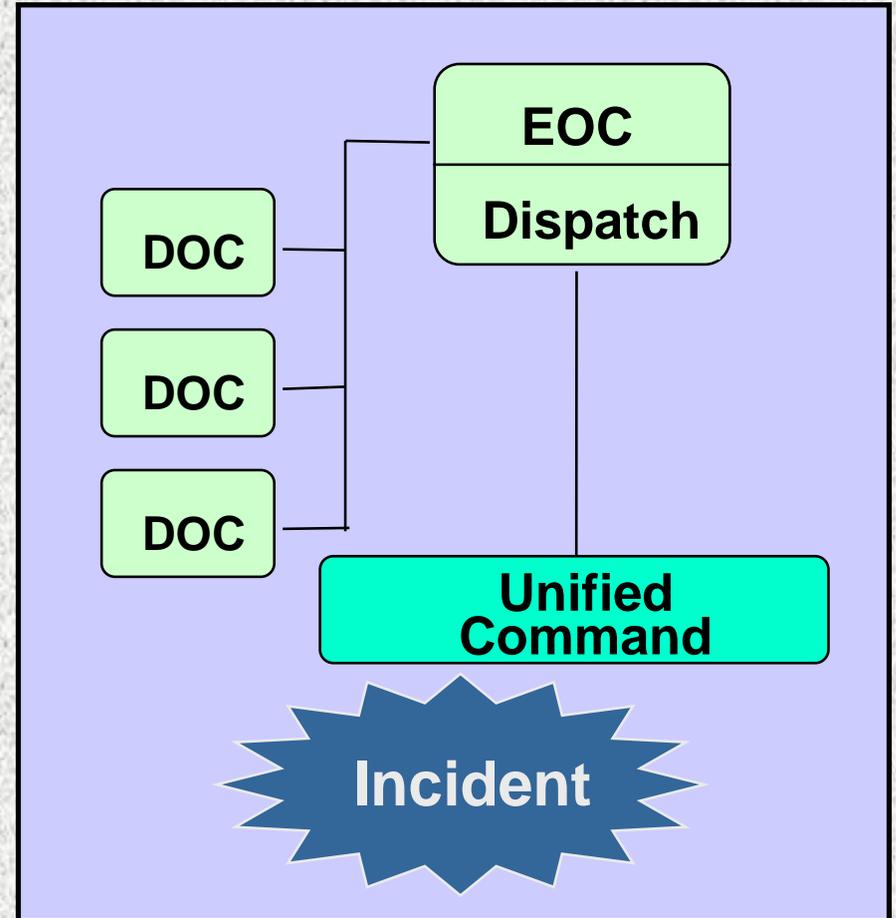


SINGLE JURISDICTION - UNIFIED COMMAND SITUATION

Example A



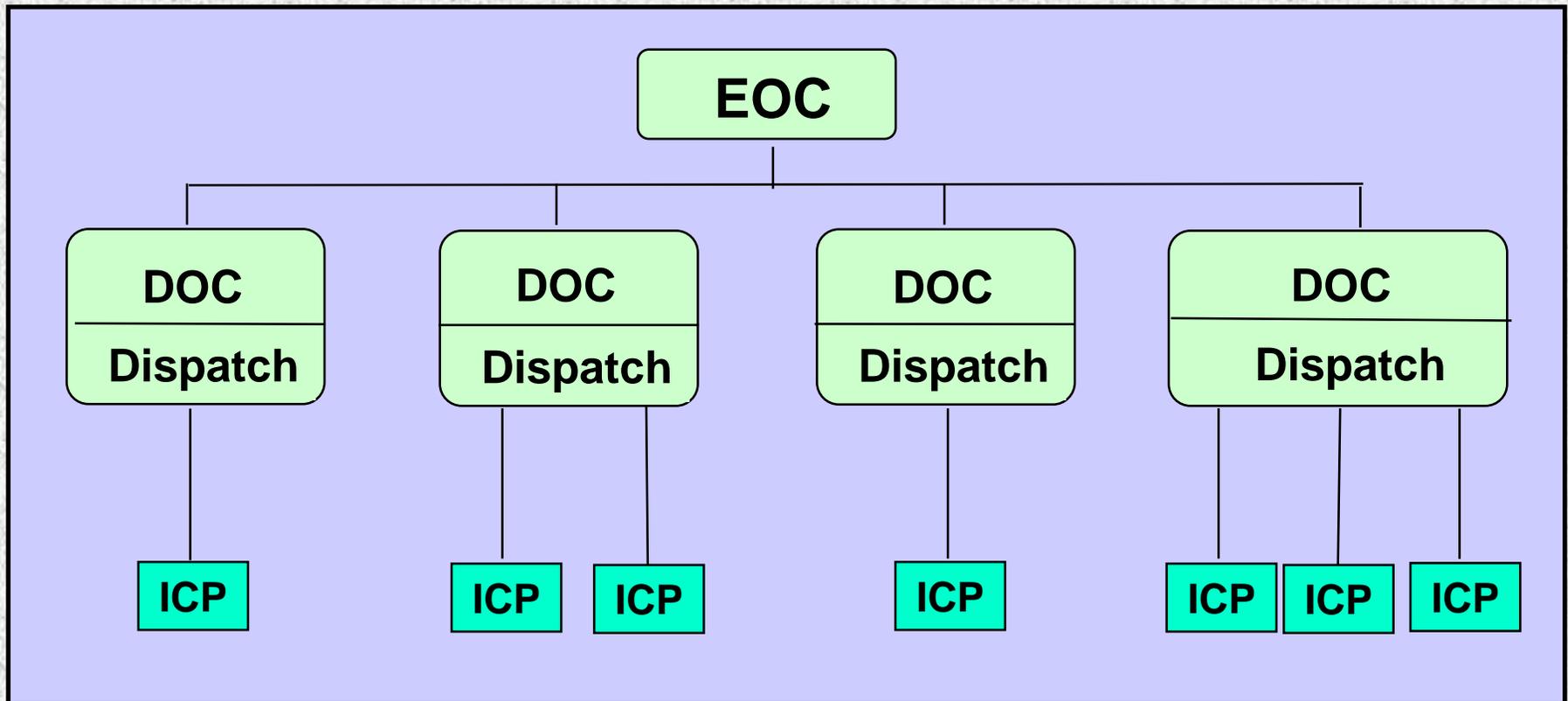
Example B



FIELD-TO-LOCAL GOVERNMENT

Major area-wide disaster:

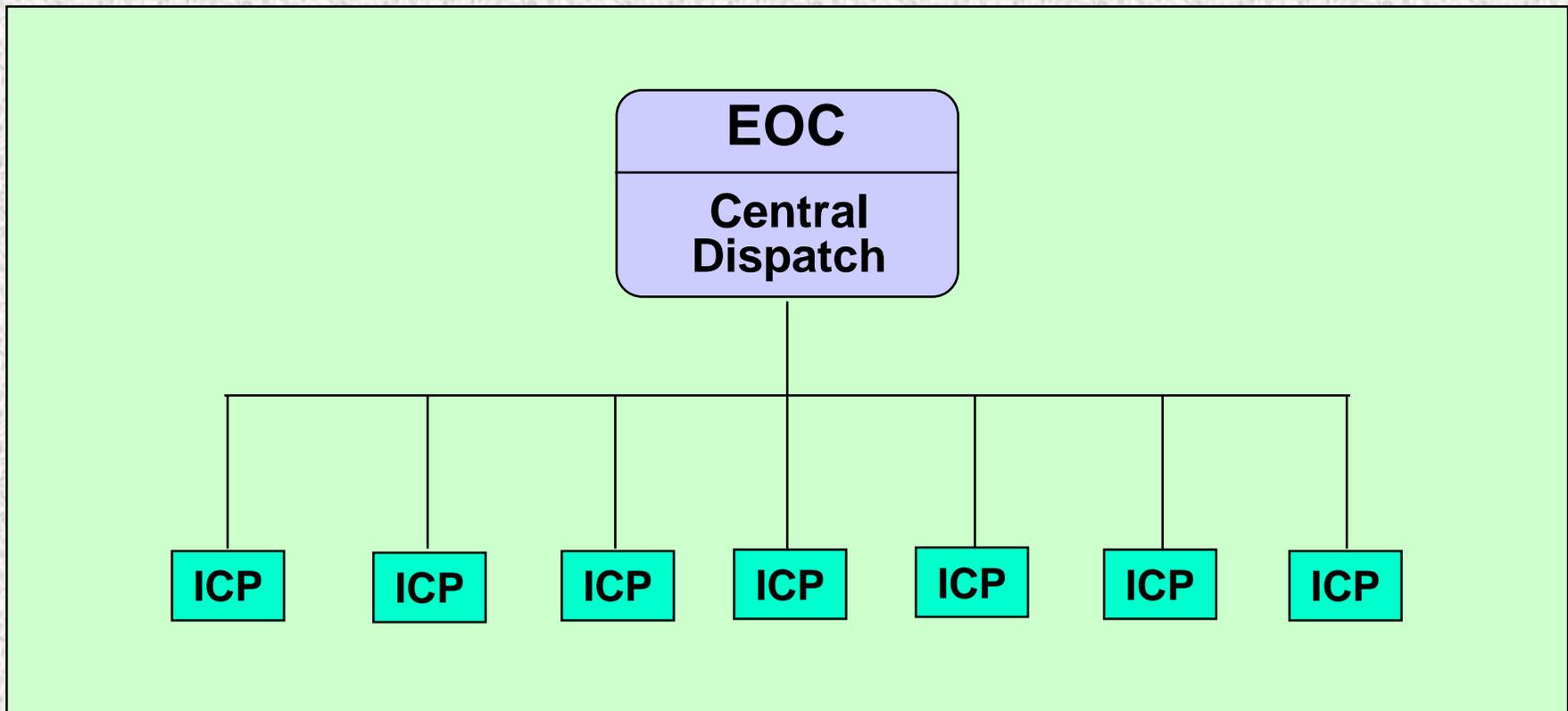
Example A



FIELD-TO-LOCAL GOVERNMENT

Major area-wide disaster:

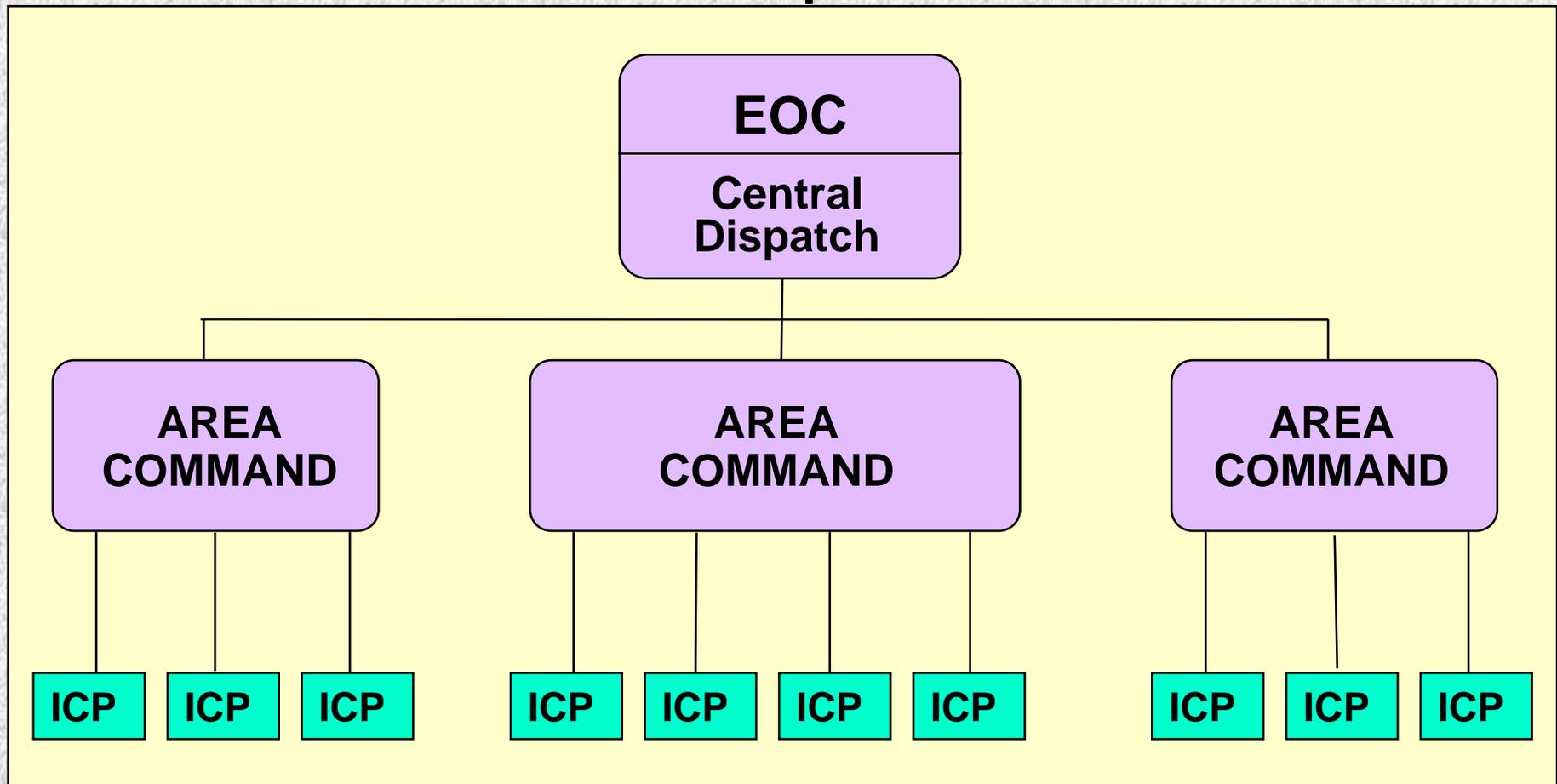
Example B



FIELD-TO-LOCAL GOVERNMENT

Major area-wide disaster:

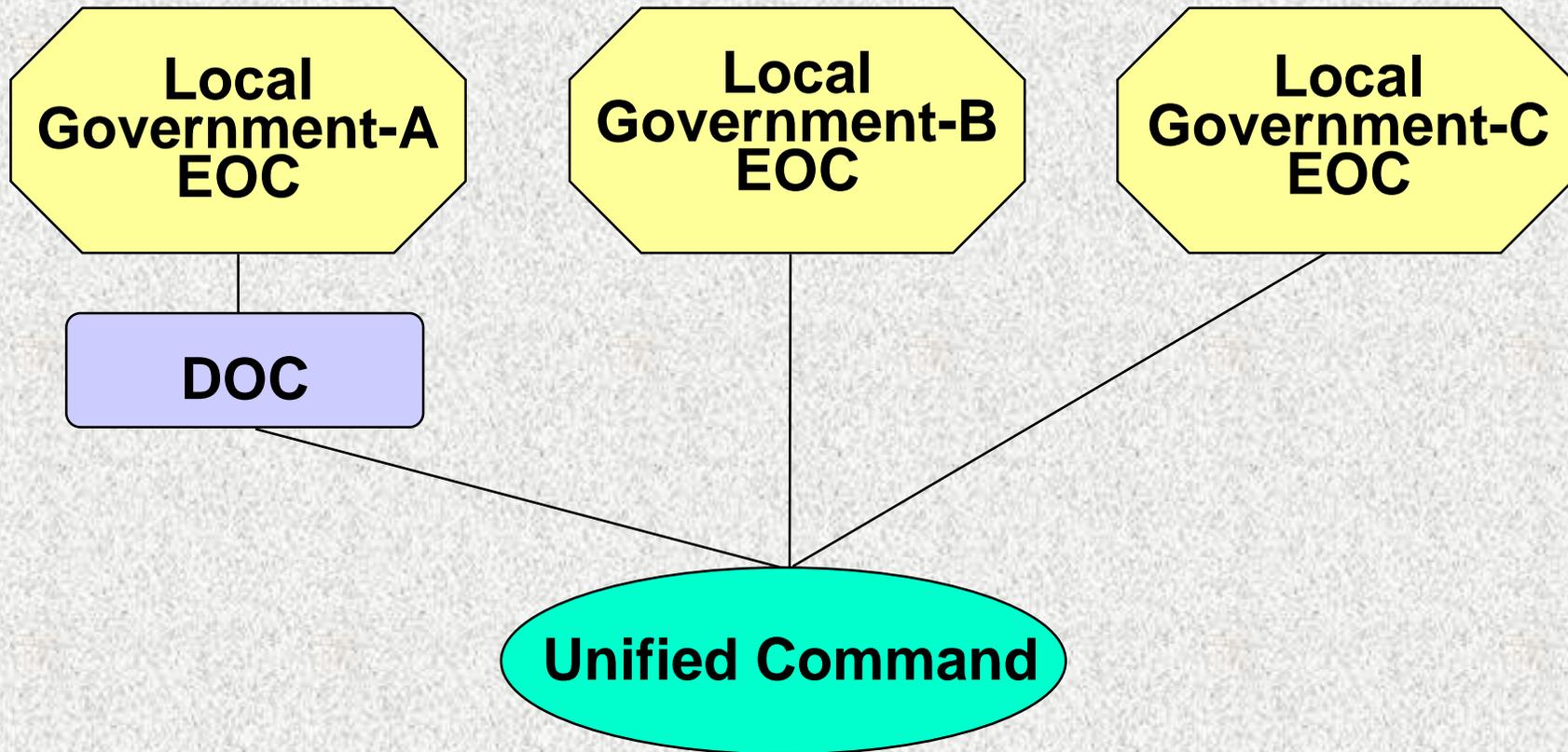
Example C



MULTI-JURISDICTIONAL INCIDENT COORDINATION

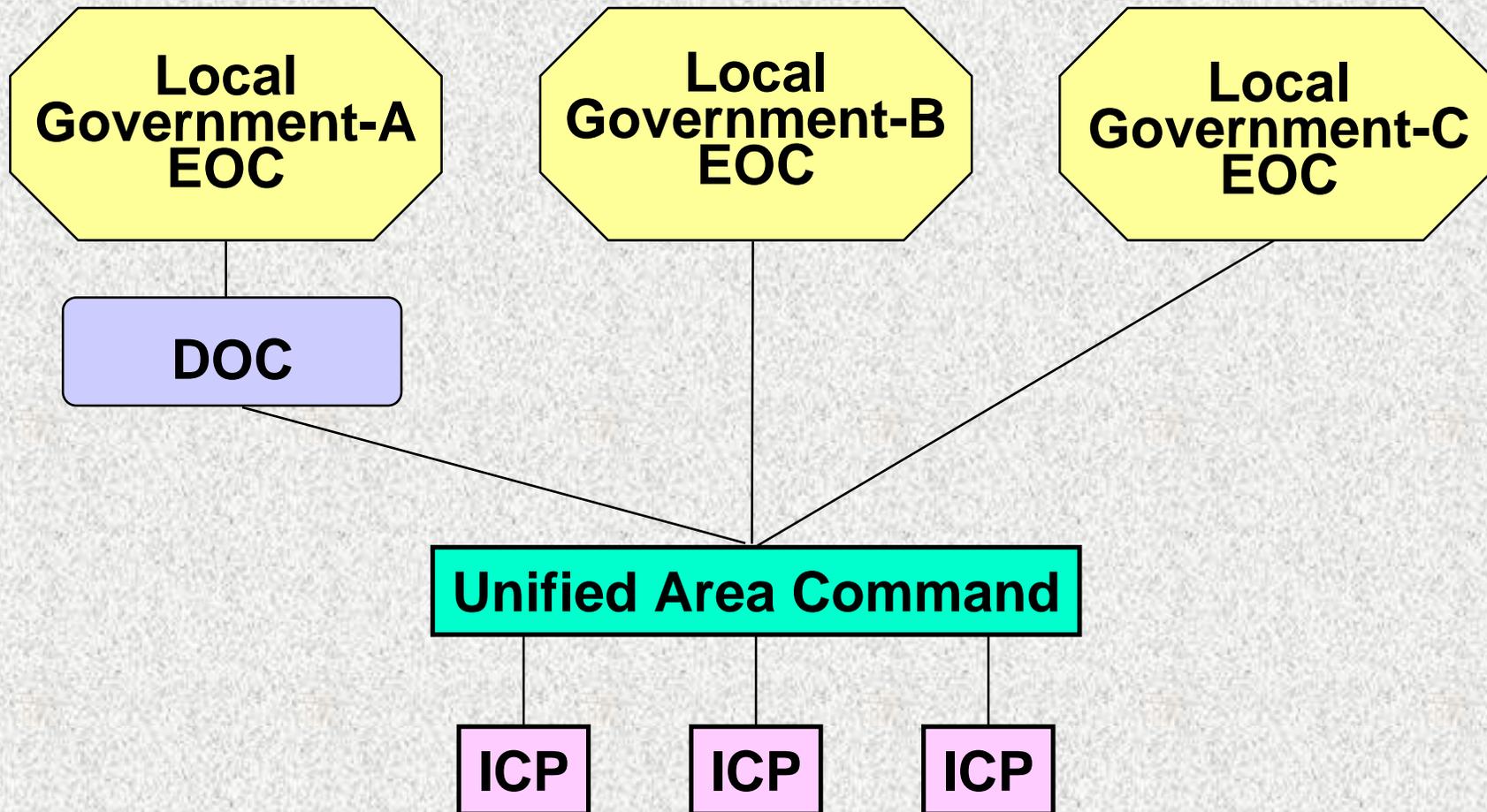
EXAMPLE #1:

Multi-jurisdiction incident with Unified Command

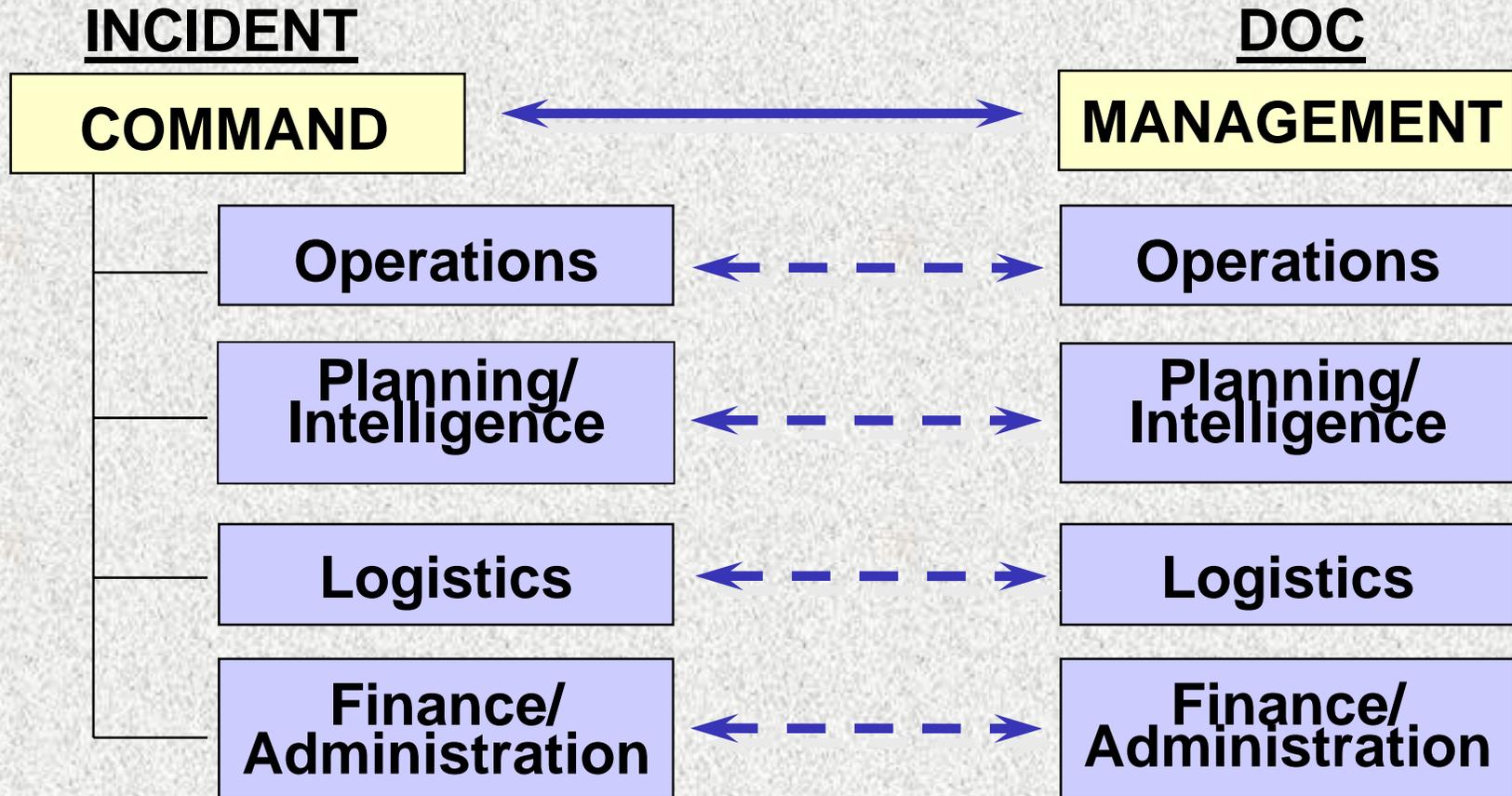


MULTI-JURISDICTIONAL INCIDENT COORDINATION

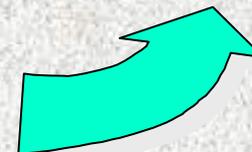
EXAMPLE #1: Multiple incidents With Unified Area Command



FIELD TO DOC INTERACTION BY SEMS AND ICS FUNCTIONS

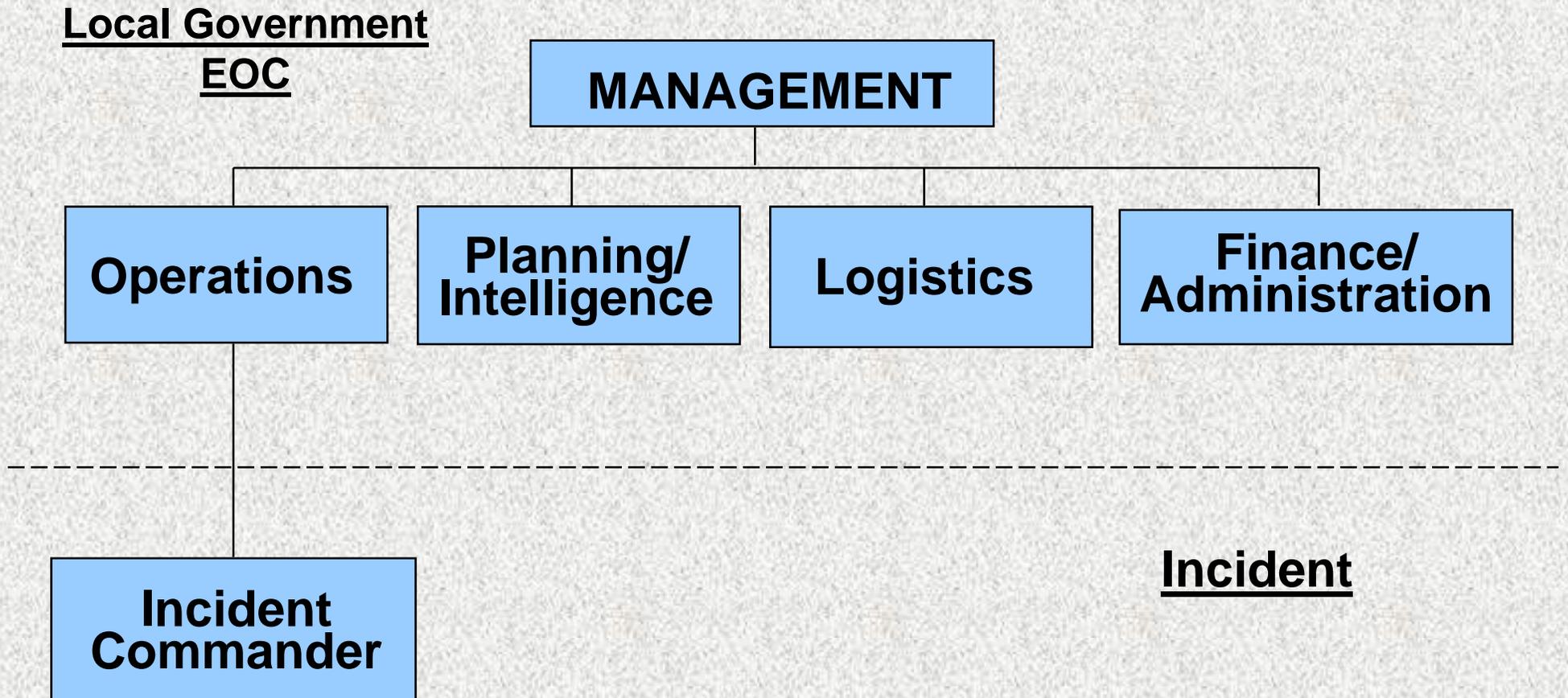


**FUNCTIONS MAY BE PERFORMED BY
ONE OR MORE PERSONS-AS NEEDED**



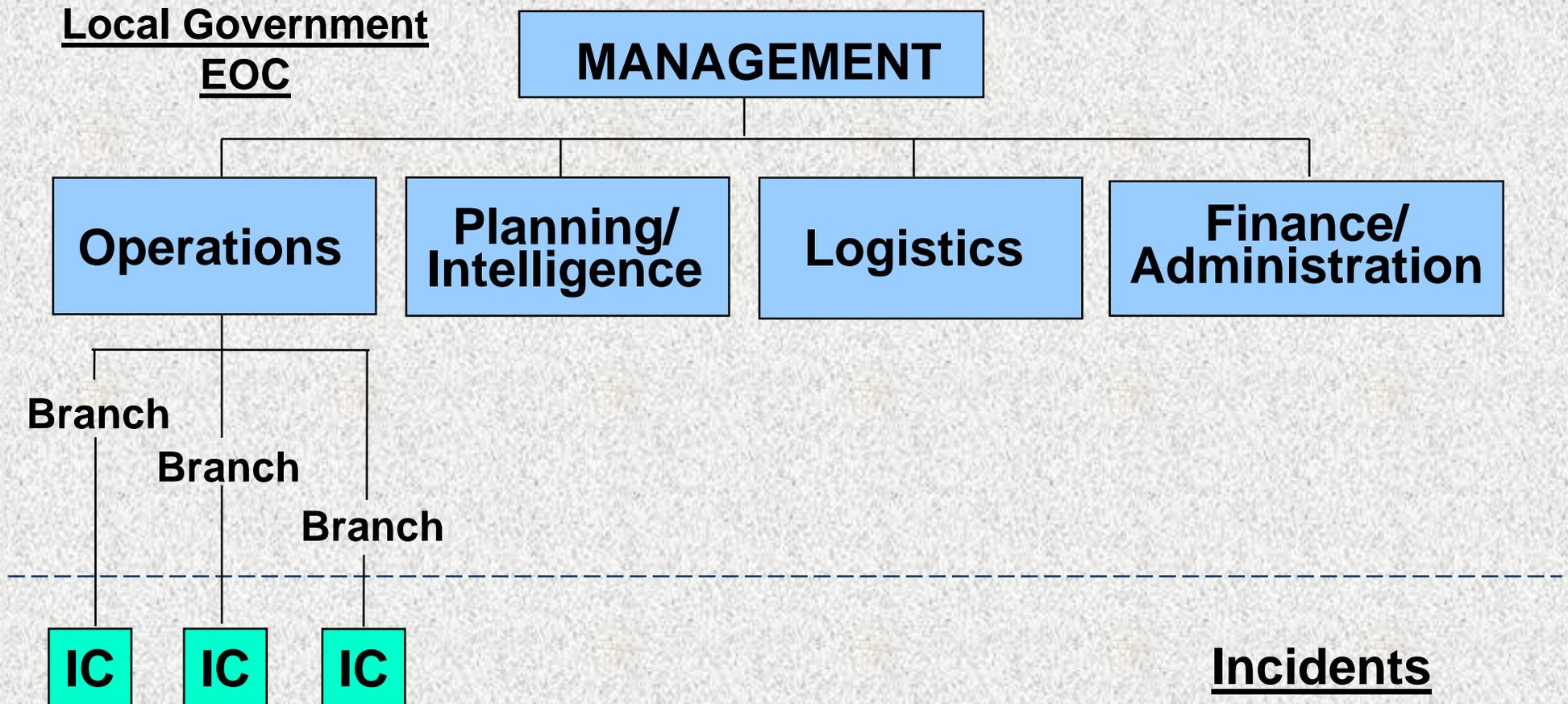
INCIDENT COMMANDER - LOCAL GOVERNMENT EOC PRIMARY INTERACTION

Example #1



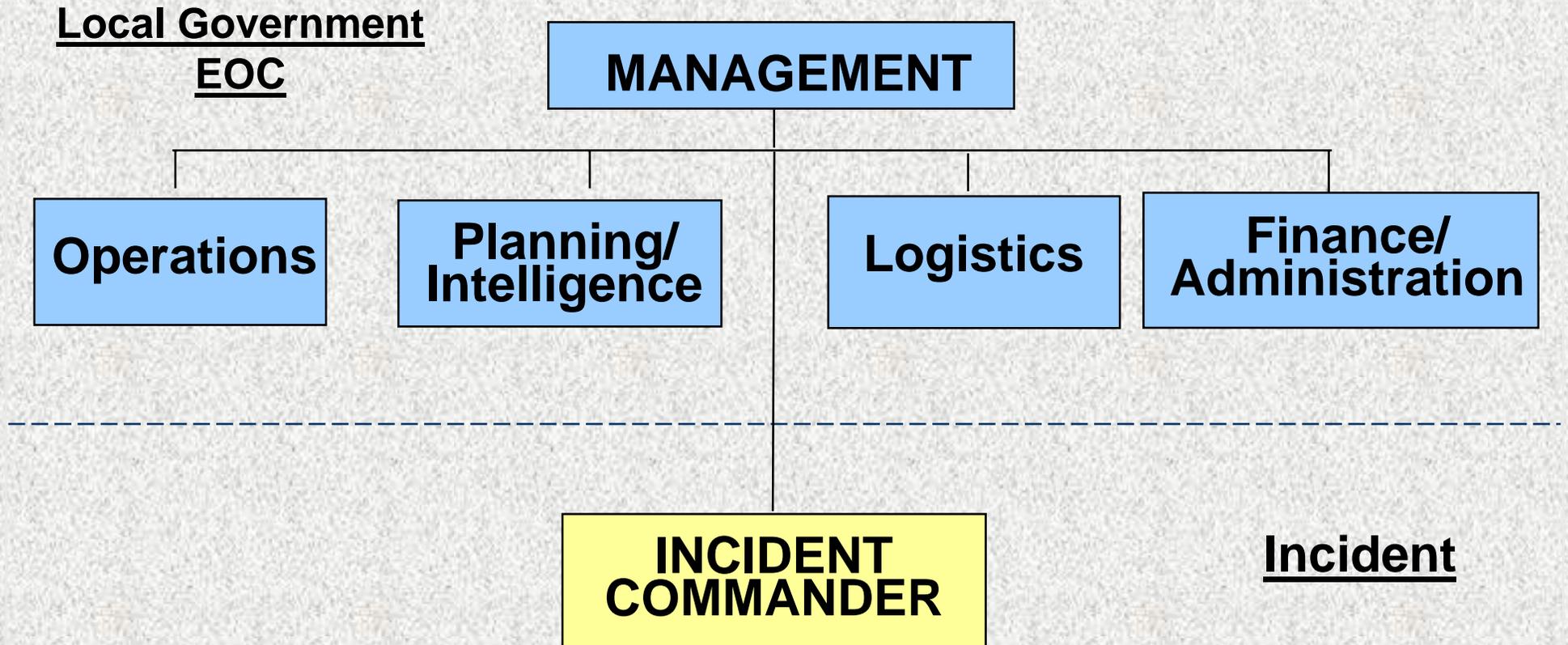
INCIDENT COMMANDER - LOCAL GOVERNMENT EOC PRIMARY INTERACTION

Example #2



INCIDENT COMMANDER - LOCAL GOVERNMENT EOC PRIMARY INTERACTION

Example #3



ICS - LOCAL EOC: FUNCTIONAL INTERACTION

